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Southend-on-Sea Borough Council

Legal & Democratic Services

Strategic Director: John Williams

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11 October 2019

Dear Councillor

LICENSING COMMITTEE - THURSDAY, 17TH OCTOBER, 2019

Please find enclosed, for consideration at the next meeting of the Licensing Committee taking place on Thursday, 17th October, 2019, the following report(s) that were unavailable when the agenda was printed.

Agenda Item

No

- 4. Review of Fares and Charges (Pages 1 18) Report of Deputy Chief Executive (Place)
- 5. Medical Exemptions and Access for Wheelchair Users (Pages 19 38) Report of Deputy Chief Executive (lace)

Yours sincerely

Tim Row Principal Democratic Services Officer







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Southend-on-Sea Borough Council

Report of Deputy Chief Executive for Place

Agenda

То

Licensing Committee

On

17 October 2019

Report prepared by: Elizabeth Georgeou Group Manager Regulatory Services

Review of Fares and Charges Licensing Committee Chair: Councillor Helen MacDonald

A Part 1 Public Agenda item.

1. Purpose of Report

1.1 Members are invited to consider the results of the consultation with the Southend Licensed Taxi Drivers Association (SLTDA) for an increase in the Hackney Carriage and Private Hire Vehicle fares and charges and other associated amendments.

2. Recommendation

- 2.1 That any changes to the fare and extra charges structure be duly advertised, implementing the public consultation process. Any appeals will be heard by the Licensing Committee
- 2.1 To approve the revised fare chart set out at Appendix 1 subject to consideration of any objections to the statutory advertisement of the proposals by the Licensing Committee.

3. Background

- 3.1 The Council is empowered to determine fares for Hackney Carriages. In addition, all those private hire vehicles which are equipped with a meter must also apply the same fares. Revision to the fares must be advertised before any revision comes into effect.
- 3.2 Members agreed at Licensing Committee on 21 October 2014 (Minute 308) that proposals for Hackney Carriage / Private Hire fare increases be considered at Licensing Committee. (Appendix 2)
- 3.3. The application for a fare increase proposed by the SLTDA reflected the agreed methodology, apart from changes to the Boxing Day tariff. (Appendix 3 & 4)
- 3.5 The Licensing Committee authorised the consultation with Southend-on-Sea Borough Council licenced taxi and private hire drivers on the options presented to the Licensing Committee on 26 June 2019 (Minute 101) (Appendix 5).
- 3.6 The consultation with Southend-on-Sea licensed taxi and private hire drivers took place between 6th August and 7th September (Appendix 6). The outcome of the consultation was that:
 - 30 pence to be added to the yardage of the fare tariff (currently 203.83 & 152.93 yards respectively), changing the yardage to 186 and 142 yards respectively

Page 1 of 3 Report No

and

 the Boxing Day rate remains at double the normal unsocial hours charge currently at £8.00 with 40 pence increments to stay the same from 00.00am to 06.00am. The charge from 06.00 am on 26th December to 6.00 am on 27th December to be reduced to the day charge currently at £3.00 plus an additional £2.00 with 30 pence increments on the yardage.

The calculated increase of 30p on the yardage will result in an increase to approximately £6.50 for the two mile fare instead of £6.20. The meter increases in 20p increments so the charge to the customer would be either £6.40 or £6.60 depending if the journey is under or over 2 miles. This would put Southend on Sea Borough Council in position 69 to 74 inclusive of the Private Hire and Taxi Monthly publication published June 2019 (Appendix 7) in line with the methodology agreed with the SLTDA (Appendix 3).

There is no change to the day rate or the unsocial hours rate.

3.7 The last increase in fares was agreed in September 2015. Using the Bank of England tool for predicting inflation on goods and services it calculates the average inflation rate as being 2.9% a year. The increase proposed is lower when compared to this rate.

4. Corporate Implications

4.1 Contribution to the Southend 2050 Road Map

The Council's outcome delivery plan is to be Connected and Smart and intends to establish joined up transport across the town. The provision of a viable taxi and hire car service is supported by the Council's transport strategy.

The taxi and private hire service contributes to the Safe and Well outcome. The availability of these services across the town may improve the feeling of safety for individuals using the night time economy, enabling people to leave the area in a managed way. It also supports access to services for those who are unable to take public transport and are unable to drive.

4.2 **Financial Implications**

None, this is not a charge that Southend Borough applies to licensed drivers, this is the fare that drivers charge to customers.

4.3 Legal Implications

Section 65 of the Local Government (Miscellaneous Provisions) Act 1976 details the process for fixing of fares, which will be followed.

If no objections are made within the period specified in the notice, or if all objections made are withdrawn, the table of fares will come into operation on the date of the expiration of the period specified in the notice or the date the last objection is withdrawn, whichever date is the later.

If objection/s are made within the period specified in the notice, and are not withdrawn a further date shall be set, which must be not later than 2 months after the first specified date, on which the fares come into force with or without modifications as decided by the Council after the Council has considered any objections.

4.4 **People Implications**

None

6.5 **Property Implications**

None

6.6 **Consultation**

All licensed drivers were written to inviting them to participate in the consultation, which was accessible through the Council consultation pages via a link to provided to them, and took place between 6th August and 7th September 2019. (Appendix 6) 129 drivers responded to the consultation. To ensure that only one vote was registered for each driver, voting drivers submitted badge numbers and checks were undertaken to ensure all those that voted were licensed drivers and therefore eligible to do so.

The four options, and question regarding the Boxing Day rate, agreed for consultation at the Licensing Committee on 26 June 2019 were put to the drivers.

The outcome is detailed in section 3.6 and illustrated in Appendix 6.

6.7 Equalities and Diversity Implications

An Equalities Assessment has been undertaken and will be reassessed if there are responses to the statutory consultation. There may be an adverse impact on those who use licenced taxi and private hire services because of the increase in cost. However, the increase in fares in lower than the rate of inflation and represents the first increase since 2015.

6.8 Risk Assessment

The increase in fares may deter users from using licenced taxi and private hire services. This is balanced against the increase being below inflation and supporting the viability of a licenced hackney carriage and private hire service.

6.9 Value for Money

Not applicable

6.10 Community Safety Implications

Providing a licenced taxi and private hire service supports safe egress from town centres.

6.11 Environmental Impact

None

7. Background Papers

None

8. Appendices

Appendix 1 - Revised Fare Chart

Appendix 2 - Licensing Committee on 21 October 2014 (Minute 308)

Appendix 3 - Application by SLTDA

Appendix 4 – SLTDA calculations for proposal

Appendix 5 - Licensing Committee 26 June 2019 (Minute 101)

Appendix 6 - Consultation results with licenced taxi and private hire drivers

Appendix 7 - Private Hire and Taxi Monthly publication published June 2019

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Authorised Fares

Standard Rates		
£3.00	For the first 1/4 mile or the first 2 minute of parts of such distance or time)	es (or a combination
20p	For each additional 186 yards or 48 seco combination of parts of such distance or £8.40 is shown on the taxi meter	time) until a fare of
20 p	For each additional 142 yards or 36 seco combination of parts of such distance or £8.40 is shown on the taxi meter	-
Sundays, Bank Holidays and Public	S d midnight and 4am and 6am, also on Holidays between 4am and 6am and idnight on 1 January until 6am on 2	£1.00
	a, and from midnight until 6am Saturdays, ys, except during Christmas and New Year	£2.00
CHRISTMAS CHARGES	nber to 06.00am (double the standard	£8.00
For hirings on Boxing Day from 06.0 additional 10p on the Standard Yard	00am to 06.00am on 27 December plus an d Rate :	£5.00
NEW YEAR CHARGES (AN ADDITIO For hirings from midnight 31 Decen rates and unsocial hours rate)	NAL) nber to 6am 1 January (double standard	£8.00
Extra Charges 1.LUGGAGE		40n
disability aids or any animal transp ("Luggage" is intended as hand lug	e for disabled persons wheelchairs, ported in the vehicle ggage, shopping bags, suitcases etc. the ate an additional charge for larger items	40p (Max Charge)
2. ADDITIONAL PASSENGERS For each person in excess of one		40p
	of property left in taxis must be paid for at	•
A reasonable charge may be levied	d for restoration costs should you soil or or reserves the right to take civil action	

where necessary

ANY COMPLAINTS SHOULD BE MADE TO SOUTHEND-ON-SEA BOROUGH COUNCIL, CIVIC CENTRE, VICTORIA AVENUE, SOUTHEND ON SEA, ESSEX SS2 6ZG. THE NUMBER OF THE CAB OR DRIVER SHOULD BE QUOTED.

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Licensing Committee Tuesday, 21st October, 2014 9.00 am

Place

Civic Centre, Civic Suite, Committee Room

Attendance Details

Item	Description	Resolution
Part I	.	
306	Apologies and substitutions	Apologies for absence were received from Councillors Borton, Day, Habermel, Robertson, Stafford, Van Looy (no substitutes) and Holland (substitute Cllr Folkard)
307	Declarations of interest	Councillor Ayling - Agenda Item 3 - Review of Methodology for Calculating Hackney Carriage/Private Hire Fare Increases - Non- pecuniary interest - used to be a taxi driver in the borough
308	Review of Methodology for Calculating Hackney Carriage / Private Hire Fare Increases (Attachment 1)Report of Corporate Director for Place (Attachment 2)Appendix 1 (Attachment 3)Appendix 2	Resolved 1 That the proposed methodology for calculating Hackney Carriage/Private Hire fare increases be approved 2 That the initial proposals for the Hackney Carriage/Private Hire fare increases be considered by the Licensing Committee
	Business for item 308	

09 00am/10 15am

Attendance Details

Present

Councillor McMahon (Chairman)

Councillors Mulroney (Vice-chairman), Ayling, Burling, Butler, Byford, Kenyon and Robinson

In attendance

Mr P Tremayne, Mr C Robinson and Mr R Harris

Business

Business

Item	Business
308	The Committee considered a report of the Corporate Director for Place which sought
	Members approval for a new method of calculating any Hackney Carriage/Private Hire fare
	Increases
	Two representatives of the SLTDA attended the meeting to provide a brief overview of the
	new methodology for calculating fare increases The Committee asked a number of
	questions which were responded to by the SLTDA representatives
	The Committee noted that the Council's legal department would consider any legal
	mplications that might arise from the new methodology in respect of competition law

Appendix 3

From:jennings mark [mailto:mark.jennings@blueyonder.co.uk]Sent:21 June 2019 10:50To:Elizabeth GeorgeouCc:Anthony Byrne; Paul SuttonSubject:Fare increase proposal

Hi Lizzy

As per the fare tables emailed to you on the 13th june 19

Please could you put these tables forward as the increase the trade would like under the agreed formula.

Kind Regards

Mark Jennings (Secretary, Southend Licensed Taxi Drivers Association)

Working to make lives better www.southend.gov.uk



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Dear Mr Robinson

As discussed at our consultation meeting on the 25th March 2014, I am writing this proposal for a new formula to calculate future fares for the taxi trade in the Southend on sea borough.

We propose that the current pick up formula be replaced with this:-

In the Private hire and Taxi monthly magazine there is a table of all 377 boroughs of England's Taxi fares, these are collated by the National Private Hire Association, which are then published by the magazine.

As you can see from the tables attached, as of February this year we are currently 110th in the table.

Historically we have been as high as No 60 and past years have seen us languishing around the middle of the table, we feel that due to the geographical locality of our borough, especially in relation to London, we need to be back at No 60. This is due to factors which include the high cost of living in this area, the high running costs of maintenance, insurance, fuel and the price of car parts in the south of England.

If you care to benchmark our borough you will see that Rochford, Castle point, Brentwood & Chelmsford (at No 62) are all in front of us, with Thurrock, Braintree and Basildon a little way behind.

Where you are on the table is determined by how much your meter reads at the point of 2 miles, currently ours reads £6.00. This figure is the cost of the average taxi journey in England.

We feel that we don't want to go any higher than No 60, as this would be too high for the users of taxis in our borough.

We propose that we take the figure that at No 60, currently £6.20, and adjust our meters accordingly to reach that figure. This can be done by either adding the figure to the face of the meter, currently £2.80, making it £3.00, or reducing the yardage until the new figure is reached, or a combination of both.

Then we would not start the process again until we dropped below 100 in the table. The reason for this is that again historically the difference between 60 and 100 is approximately 20 pence, and it takes approximately 2 years to drop to No 100 from No 60

current fares	last increas	e 20)14										
	drop	£	3 00		3089 79	£	5 80		5790 71	£	8 60		
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152 93 y	ard 643 83	£	3 40	2 mile	3497 45	£	6 20		6096 57	£	9 00	5 miles = £	12.50
	847 66	f	3 60		3701 28	£	6 40		6249 5	£	9 20	6 miles = £	14 80
	1051.49	£	3 80		3905 11	£	6 60		6402 43	£	9 40	7 miles = £	16 90
	1255 32	£	4 00		4108 94	£	6.80		6555 36	£	9 60	8 miles = £	19 40
	1459 15	£	4 20		4312 77	£	7 00		6708 29	£	9 80	9 miles = £	21 60
1 mile	1662 98	£	4 40		45166	£	7 20		6861 22	£	10 00	10 miles £2	4 00
	1866 81	£	4 60		4720 43	£	7 40	4 mile	7014 15	£	10 20		
	2070 64	£	4 80		4924 26	£	7 60		7167 08	£	10 40		
	2274 47	£	5 00		5128 09	£	7 80		7320 01	£	10 60		
	2478 3	£	5 20	3 mile	5331 92	£	8 00		7472 94	£	10 80		
	2682 13	£	5 40		5484 85	£	8 20	2nd tariff	7625 87	£	11 00		
	2885 96	£	5 60		5637 78	£	8 40		7778 8	£	11 20		
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Appendix 4

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SOUTHEND-ON-SEA BOROUGH COUNCIL

Meeting of Licensing Committee

Date: Wednesday, 26th June, 2019 Place: Darwin Room - Tickfield

Present:Councillor H McDonald (Chair)
Councillors B Ayling (Vice-Chair), M Dent, N Folkard, D Garston,
S Habermel, D McGlone, K Mitchell, I Shead, A Thompson and
N Ward

In Attendance: E Georgeou, E Anakwue, A Penn, M Newton, T Byrne and T Row

Start/End Time: 11.15 am - 12.00 pm

96 Apologies for Absence

Apologies for absence were received from Councillors Buck, Cowan and Dear (no substitutes).

97 Declarations of Interest

The following interests were declared at the meeting.

(a) Councillor McDonald – Agenda Item Nos 4, 5 and 6 – Non-pecuniary interest Supports young and vulnerable people, and

(b) Councillor Mitchell – Agenda Item Nos 4, 5 and 6 – Non-pecuniary interest[.] Works with Essex County Council Education.

98 Minutes of the Meeting held on Tuesday, 10th July, 2018

Resolved -

That the Minutes of the Meeting held on Tuesday 10th July 2019 be received, confirmed as a correct record and signed.

99 Proposal to Amend Conditions In Relation to the Licensing of Taxi Drivers Including Hackney Carriage, Private Hire and Dual Licence Holders

The Committee received a report of the Deputy Chief Executive (Place) concerning an amendment to the licensing conditions in relation to taxi drivers (including hackney carriage, private hire and dual licence holders) to include new conditions requiring new applicants and existing licence holders undergo safeguarding training

The Committee welcomed the proposal but queried whether the training session would cover adult exploitation or whether this would be possible to include this additional requirement The Council's Group Manager Regulatory Services undertook to check the content of the session and would ensure this subject was included. She also undertook to circulate details of the training provider to the Committee.

The Committee was also assured that a review reporting mechanism would be incorporated to evaluate the impact of the training.

Resolved:-

That all hackney carriage, private hire and dual licence holders be required undergo public safety awareness training through the adoption of the following conditions:

1. The Licensee shall undergo public safety awareness training as required by the Licensing Authority. Such training will be determined by the Licensing Authority and a minimum of 6 weeks' notice of attendance shall be provided to the Licensee.

2. All new applicants shall be required to undergo public safety awareness training, determined by the Licensing Authority, before a licence is issued.

100 Access for wheelchair users to Taxis and Private Hire Vehicles

The Committee received a report of the Deputy Chief Executive (Place) that sought approval to commence consultation on the draft Medical Exemption Criteria for Hackney Carriage and Private Hire Drivers as set out in Appendix 1 to the report. The Exemption Criteria details the process for applying for medical exemptions available to taxi and private hire drivers, which respect to passengers with disabilities under the Equalities Act 2010 'the Act'.

Resolved:-

That the consultation process on the draft Medical Exemption Criteria for Hackney Carriage and Private Hire Drivers and Operators to commence with Southend-on-Sea Borough Council's licenced taxi and private hire trade be authorised.

101 Review of Hackney Carriage Fares and Charges

The Committee considered a report of the Deputy Chief Executive (Place) regarding a request from Southend Licensed Taxi Drivers Association to initiate a consultation with Southend on Sea Borough Council's licenced taxi and private hire drivers on options for an increase in the Hackney Carriage and Private Hire Vehicles fares and charges, as set out in Appendix 1 to the report.

Resolved -

That the consultation process on four options with respect to fares and charges for Hackney Carriage and Private Hire Vehicles with Southend on Sea Borough Council's licensed hackney carriage and private hire drivers be authorised.

Chair:

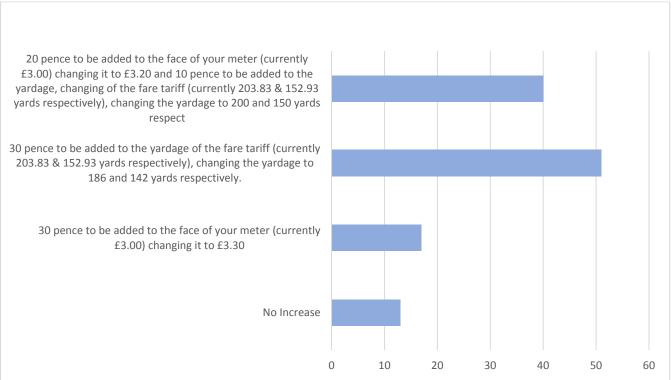
Fare Increase – Southend Taxi & Private Hire Drivers Consultation 2019 – Analysis Report

The Licensing Authority conducted a consultation on behalf of the Southend Licenced Drivers Association who have applied for a fare increase on behalf of Southend Taxi & Private Hire Drivers. A five week consultation/ campaign was launched on the 6th August until 7th September 2019, which included information promoted online and an online survey. This consultation was directed at all Taxi and Private Hire drivers to get their views on the proposals submitted.

The results

A total of 129 drivers accessed and responded to the consultation using the online survey, responding to the questions set in relation to the suggested fare increase.

Question 1

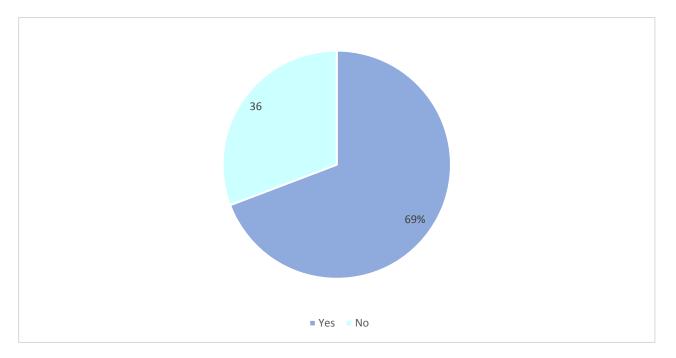


Of those responding 42% agreed with the option of 30 pence to be added to the yardage of the fare tariff (currently 203.83 & 152.93 yards respectively), changing the yardage to 186 and 142 yards respectively.

With 33% choosing the option of 20 pence to be added to the face of your meter (currently £3.00) changing it to £3.20 and 10 pence to be added to the yardage, changing of the fare tariff (currently 203.83 & 152.93 yards respectively), changing the yardage to 200 and 150 yards respect.

Question 2

It is proposed that the Boxing Day rate remains at double the normal unsocial hours charge currently at £8.00 with 40 pence increments to stay the same from 00.00am to 06.00am. The charge from 06.00 am on 26th December to 6.00 am on 27th December to be reduced to the day charge currently at £3.00 plus an additional £2.00 with 30 pence increments on the yardage.



69% of those responding agreed with the proposal that Boxing Day rate remains at double the normal unsociable hours.

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265 266	CEREDIGION	£5.46 £5.46
267	ALLERDALE	£5.45
268	BARROW IN FURNESS	£5.44
269	CAERPHILLY	£5.40
270	CHILTERN	£5.40
271	DUNBARTON & VALE OF LEVEN	£5.40
272	KINGSTON-UPON-HULL	£5.40
273	MACCLESFIELD	£5.40
274	MID SUFFOLK	£5.40
275 276	NEWARK & SHERWOOD NORTHERN IRELAND	£5.40 £5.40
270	PEMBROKESHIRE	£5.40
278	PERTH & KINROSS	£5.40
279	POWYŚ	£5.40
280	ROTHERHAM	£5.40
281	THANET	£5.40
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288	CRAVEN (x)	£5.30
289	EAST RENFREW	£5.30
290	FENLAND (x)	£5.30
291	LICHFIELD	£5.30
292	MELTON	£5.30
293	REDDITCH	£5.30
294	RIBBLE VALLEY	£5.30
295 296	SOUTH KESTEVEN	£5.30
290	WIGAN	£5.30 £5.30
298	WYRE FOREST	£5.30
299	BEDFORD	£5.26
300	BURY	£5.24
301	AMBER VALLEY	£5.20
302	BLAENAU GWENT	£5.20
303	BOLTON	£5.20
304	CLYDEBANK	£5.20
305 306	CONWY EAST RIDING	£5.20 £5.20
307	ELLESMERE PORT	£5.20
308	HALTON	£5.20
309	INVERCLYDE	£5.20
310	RHONDDA CYNON TAF	£5.20
311	SOUTH LANARKSHIRE (Clydesdale)	£5.20
312	SOUTH TYNESIDE	£5.20
313	STAFFS MOORLANDS	£5.20
314 315	WARRINGTON CONGLETON	£5.20 £5.10
315	GATESHEAD	£5.10
317	NORTH AYRSHIRE	£5.10
318	SEFTON	£5.10
319	SOUTH STAFFORDSHIRE	£5.10
320	ST HELENS	£5.10
321	SOUTH HOLLAND	£5.05
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ISOd	COUNCIL	TWO FA
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327	NORTH LANARKSHIRE	£5.00
328	PETERBOROUGH	£5.00
329	ROSSENDALE	£5.00
330	SOUTH NORTHANTS	£5.00
331	STOKE-ON-TRENT UA	£4.95
332	CHORLEY	£4.90
333	CORBY	£4.90
334	FLINTSHIRE	£4.90
335	TELFORD & WREKIN	£4.90
336	WELLINGBOROUGH	£4.90
337	WESTERN ISLES	£4.85
338	ASHFIELD	£4.80
339	DERBYSHIREDALES	£4.80
340	HAMILTON	£4.80
341	MANSFIELD	£4.80
342	ROCHDALE	£4.80
343	BLACKBURN	£4.70
344	HYNDBURN	£4.70
345	WEST LANCASHIRE	£4.70
346	BOLSOVER	£4.60
347	WAKEFIELD	£4.60
348	BURNLEY	£4.50
349	HARTLEPOOL	£4.50
350	KNOWSLEY	£4.50
351	MERTHYR TYDFIL	£4.50
352	REDCAR & CLEVELAND	£4.50
353	STOCKTON ON TEES	£4.50
354	OADBY & WIGSTON	£4.40
355	PENDLE	£4.40
356	AYLESBURY VALE	£4.30
357	MIDDLESBROUGH	£4.30
358	NEWCASTLE-UNDER-LYME	£4.20
359	MALDON	3
360	RUTLAND	£
361	SOUTH DERBYSHIRE	£
362	SOUTH OXFORDSHIRE	£

Councils 359-362 do not impose a tariff for their hackney carriages and instead the individual vehicle charges an agreed fare prior to the journey.

NATIONAL AVERAGE TWO MILE HACKNEY FARE TARIFF ONE IS NOW £5.89

PLEASE NOTE

The eagle-eyed amongst you might have noticed that there is no symbol for a fare rise in 2009, this isn't a typo it's just that no councils had a last fare rise jn this year.

rise in this year. Where an (x) appears by a listing, it refers to the fact that a fare update has been passed by the council, but the price of our two-mile fare has not increased.

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NATIONAL HACKNEY FARES TABLE JUNE 2019 DO Roland Memo 1

Southend-on-Sea Borough Council

Report of Deputy Chief Executive for Place To Licensing Committee On 17 October 2019



Report prepared by: Elizabeth Georgeou Group Manager

Medical Exemptions and Access for wheelchair users of Taxis and Priv Vehicles

Chair of Licensing Committee: Councillor Helen McDonald

A Part 1 Public Agenda item.

1. Purpose of Report

To request that the Committee agree to the adoption of the Medical Exemption Criteria for Hackney Carriage and Private Hire Drivers and Operators (Appendix 1). The Exemption Criteria details the process for applying for medical exemptions available to taxi and private hire drivers and, with respect to passengers with disabilities under the Equalities Act 2010 'the Act'.

2. Recommendation

The Committee adopts the Medical Exemption Criteria for Hackney Carriage and Private Hire Drivers and Operators.

The Council publishes a list of vehicles which have been 'designated' as wheelchair accessible and that the list is published on the Council's website.

3. Background

The Department for Transport issued Statutory Guidance on Access for wheelchair users to Taxis and Private Hire Vehicles in 2017 under Section 167(6) of 'the Act'. The guidance was issued to assist the local authority in implementing the legal provisions of Section 167 of 'The Act', enabling the Local Authority to make a list of wheelchair accessible vehicles ("designated vehicles").

As part of the process, detailed in the Statutory Guidance, on 26 June 2019 the Licensing Committee authorised the consultation on the draft policy on the Medical Exemption Criteria for the carrying both wheelchairs and assistance dogs. (Appendix 2) The outcome of the consultation is detailed in Section 4.6 (Appendix 3).

The Statutory Guidance also requires that all drivers and / or owners of vehicles that the Council has 'designated' as wheelchair accessible be contacted to advise that they will be listed on the Council's website.

4. Corporate Implications

4.1 Contribution to the Southend 2050 Road Map

Contributes to the Connected and Smart, Safe and Well and Active and Involved 2050 outcomes. The publication of the list of 'designated vehicles' for passengers wanting to either travel in their wheelchair, or to travel with their wheelchair

increases the transparency of the transport options in the Borough for those requiring wheelchair accessible vehicles. The adoption of a medical exemption policy is part of the process of ensuring that taxi and private hire vehicles are accessible to all members of the community and people are not excluded from particular modes of transport. The transparency in process aims to enable access to activities and services.

The medical exemptions available for drivers, and how this is conveyed to passengers, improves transparency and provides information to passengers.

4.2 **Financial Implications**

The annual licence fees form part of the overall budget for the Council; however fee levels do not form part of this report. Fees are set at a level which covers the cost of administering the system without making a profit.

4.3 Legal Implications

Section 167 of The Equality Act 2010 allows the Council to publish a list of "designated vehicles" for wheelchair accessible vehicles. The Department for Transport Statutory Guidance on Access for wheelchair users to Taxis and Private Hire Vehicles in 2017 details how the Council should implement the requirements.

It is not a legal requirement to list all wheelchair accessible vehicles on the Council's website, but this is recommended in the statutory guidance.

4.4 **People Implications**

None

4.5 **Property Implications**

None

4.6 **Consultation**

The consultation ran from 6th August to 30th September 2019 through the Council's website. All licenced drivers and Operators were invited to participate in the consultation. Community groups, disability groups and other interested parties were invited to participate in the consultation. Only 14 people accessed the consultation, the responses are attached (Appendix 3), and includes the Council's proposed actions arising from these responses.

4.7 Equalities and Diversity Implications

Completed and indicates the publication of wheelchair accessible vehicles and a transparent medical exemption policy are likely to have a positive impact on older people and those with a disability.

4.8 Risk Assessment

That the Council does not provide the transparency of the availability of facilities for transporting those requiring assisted transport.

4.9 Value for Money

Not applicable

4.10 Community Safety Implications

The adoption of medical exemptions and the publication of wheelchair accessible vehicles provides transparency for users and for those providing taxi and private hire services.

4.11 Environmental Impact

None

5. Background Papers

1. The Department for Transport Statutory Guidance on Access for wheelchair users to Taxis and Private Hire Vehicles in 2017

6. Appendices

Appendix 1: Medical Exemption Criteria for Hackney Carriage and Private Hire Appendix 2: Licensing Committee 26 June 2019 Appendix 3: Consultation Responses and Proposed Actions This page is intentionally left blank



APPENDIX 1

Medical Exemption Criteria for Drivers

of Taxi and Private Hire Vehicles and Operators of Private Hire Vehicles







1 Requirements for Drivers of Designated Wheelchair Accessible Vehicles

- 1.1 The criteria applies to all drivers who possess a current hackney carriage, private hire or dual hackney carriage driver's licence issued by Southend-on-Sea Borough Council.
- 1.2 The criteria applies where a licensed driver is unable to fulfil the requirements placed upon them under the Equalities Act 2010 ('The Act') with respect to the carriage of passengers in wheelchairs as a result of their physical conditions or for medical reasons.
- 1.3 Section 165 of 'The Act' places certain duties on drivers of designated wheelchair accessible hackney carriage and private hire vehicles. Those duties include:
 - To carry the passenger while in the wheelchair;
 - Not to make any additional charges for doing so;
 - Should the passenger choose to sit in a passenger seat, to carry their wheelchair;
 - To take such necessary steps to ensure that the passenger is carried safety and reasonable comfort; and
 - To give the passenger such mobility assistance as is reasonably required.
- 1.4 Under section 165 of 'The Act' it is an offence for a driver of a designated wheelchair accessible hackney carriage or private hire vehicle to refuse to carry a passenger in a wheelchair in the circumstances defined in section 1.3 above.
- 1.5 Section 165 (7) of 'The Act' states:
 'A driver of a designated taxi or designated private hire vehicle commits an offence by failing to comply with the duty imposed on the driver by this section'
- 1.6 Section 166 of 'The Act' allows the Council to exempt drivers from the duties under section 165 where it is appropriate to do so, on medical grounds or because the driver's physical condition makes it impossible or unreasonably difficulty for them to comply.
- 1.7 Section 169(9) states: *'It is a defence for person charged with the offence to show that at the time of the alleged offence*
 - a) The vehicle conformed to the accessibility requirements which applied to it, but
 - b) It would not have been possible for the wheelchair to be carried safety in the vehicle'
- 1.8 Failure to comply with Section 165 of 'The Act' could result in formal action, including prosecution having regard to the Regulatory Services Enforcement Policy.

2 **Requirements for Assistance Dogs in Vehicles**

- 2.1 This criteria applies to all drivers who possess a current hackney carriage, private hire or dual hackney carriage drivers licence issued by Southend-on-Sea Borough Council.
- 2.2 This criteria applies to all Operators who are licenced by Southend-on-Sea Borough Council.
- 2.3 The criteria applies where a licensed driver is unable to fulfil the requirements placed upon them under the Equalities Act 2010 with respect to the carriage of assistance dogs for medical reasons.
- 2.4 Section 168 and 170 of 'The Act' places certain duties on Operators of private hire vehicles and drivers of taxi and private hire vehicles with respect to the carriage of assistance dogs. Those duties include:
 - Operators of private hire vehicles to accept a booking for a vehicle to carry an assistance dog where an assistance dog is accompanying a disabled person;
 - Drivers of private hire vehicles and taxis to accept a booking for a vehicle to carry an assistance dog where an assistance dog is accompanying a disabled person;
 - Not to make any additional charges for doing so;
- 2.5 It is an offence under section 168 and 170 of 'The Act' to refuse to carry an assistance dog accompanying a disabled person as defined in section 2.3 above.
- 2.6 Section 169 and 171 of 'The Act' allows the Council to exempt drivers from the duties under sections 168 and 170 where it is appropriate to do so, on medical grounds.
- 2.7 Section 169 states:

'The driver of a taxi is exempt from the duties imposed by section 168 and 170 if-

- (a) An exemption certificate issued to the driver is in force with respect to the taxi, and
- (b) The prescribed notice of the exemption is exhibited on the taxi in the prescribed manner.
- 2.8 Failure to comply with Section 168 and 170 of 'The Act' could result in formal action, including prosecution having regard to the Regulatory Services Enforcement Policy.

3. Medical Exemptions

- 3.1 In some circumstances the driver of a hackney carriage or private hire vehicles which have been designated may be unable to fulfil the requirements of 'The Act' for medical reasons, short or long term.
- 3.2 Section 166 of 'The Act' allows the Council to grant an exemption to drivers from the duties to assist passengers in wheelchairs if they are satisfied that it is appropriate to do so, on medical grounds or because the driver's physical condition makes it impossible or unreasonably difficulty for them to comply with the duties.
- 3.3 There are no exemptions, medical or otherwise, for a hackney carriage or private hire driver in respect of conveying a reasonable quantity of luggage or providing reasonable assistance in the loading or unloading of luggage.
- 3.4 Section 169 and 171 of 'The Act' allows the Council to grant an exemption to drivers from the duty to carry an assistance dog where they are satisfied that is appropriate to do so, on medical grounds.
- 3.5 Drivers considering applying for an exemption in relation to section 165 (carriage of passengers in wheelchairs) may wish to first determine whether the vehicle they drive (or may drive in the future) has been designated as wheelchair accessible.
- 3.6 To check which vehicles have been designated as wheelchair accessible please refer to the published list on the Council's website.
- 3.7 The licenced driver must obtain and supply a letter from their own General Practitioner (GP) explaining to the Council what duties the driver:
 - Cannot undertake;
 - Why the duties cannot be undertaken ; and
 - For how long the duties cannot be undertaken.
- 3.8 The letter provided by the GP must be submitted to Southend-on-Sea Borough Council's Licensing Team and accompanied by the Council's application for medical exemption form. There is no fee attached to this process. However, the cost (if any) of obtaining a letter from the driver's GP must be paid for by the applicant.
- 3.9 If the driver's GP letter states that the driver is unable to fulfil their duties under 'The Act' Section detailed in Sections 1 and 2 for a specified period of time (up to a maximum of three months), a Temporary Exemption Notice will be issued by the Council with an expiry date in line with the information provided in the GP's letter. If the applicant's GP does not specify a period of time then the authority will reject the application.
- 3.10 The application will be rejected if the GPs letter is not clear or is ambiguous in any way or lacks sufficient detail to enable an appropriate decision to be made.

- 3.11 A Notice will be issued for display in the Driver's designated vehicle, which must be returned to the Council within 7 days of the expiration of the Temporary Exemption Notice.
- 3.12 If the Temporary Exemption Notice is not returned to the Council within the specified period, the driver's licence could be suspended until such time as the Notice is returned. Any failure to return the Temporary Exemption Notice within the specified period will be considered in line with the Council's Regulatory Services Enforcement Policy.
- 3.13 If the Exemption Notice is displayed beyond its expiry date, or after the driver is assessed as being fit to work, action may be considered in line with the Council's Regulatory Services Enforcement Policy.
- 3.14 If it is expected that the Temporary Exemption Notice needs to be extended beyond the period of three months, then prior to the expiry date of the notice the driver must contact the Council to discuss the next steps and timescales. The Council may arrange for a referral to the Council's approved medical practitioner for a 'statement of fitness on the applicant's capability to undertake the duties in terms of their medical grounds and / or physical condition.
- 3.15 If at any point in the process it is proposed that the driver will be permanently unfit to carry out the duties under section 165, 168 and 170 of 'The Act' then the driver will be required to make an appointment with the Council's approved medical practitioner to present the report from their own GP and to undergo an examination / consultation where the practitioner will complete the 'Statement of Fitness' on the applicant's capability to undertake the duties in terms of their medical grounds and / or physical condition.
- 3.16 The following outcomes of the examination / consultation with the approved medical practitioner may be recorded:
 - Fit for work
 - Fit with reasonable adjustments (specified). It is anticipated that the reasonable adjustments will allow the driver to return to full duties within three months.
 - Temporarily or permanently unfit to carry assistance dogs
 - Temporarily unfit to carry passengers in wheelchairs for a length of time determined by the approved practitioner
 - Permanently unfit to carry passengers in wheelchairs. The Notice of Medical Exemption will be issued will include a photograph of the driver who has been granted exemption. The exemption will be reviewed every 5 years.
 - 3.17 In all cases a Notice will be issued for display in the vehicle and the register on the Council's website will be updated.
 - 3.18 If the driver disagrees with the medical recommendation and subsequent determination by the Council they have the right of appeal to Magistrates Court before the end of a period of 28 days beginning with the date of refusal.

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SOUTHEND-ON-SEA BOROUGH COUNCIL

Meeting of Licensing Committee

Date: Wednesday, 26th June, 2019 Place: Darwin Room - Tickfield

Present:Councillor H McDonald (Chair)
Councillors B Ayling (Vice-Chair), M Dent, N Folkard, D Garston,
S Habermel, D McGlone, K Mitchell, I Shead, A Thompson and
N Ward

In Attendance: E Georgeou, E Anakwue, A Penn, M Newton, T Byrne and T Row

Start/End Time: 11.15 am - 12.00 pm

96 Apologies for Absence

Apologies for absence were received from Councillors Buck, Cowan and Dear (no substitutes).

97 Declarations of Interest

The following interests were declared at the meeting.

(a) Councillor McDonald – Agenda Item Nos 4, 5 and 6 – Non-pecuniary interest Supports young and vulnerable people, and

(b) Councillor Mitchell – Agenda Item Nos 4, 5 and 6 – Non-pecuniary interest[.] Works with Essex County Council Education.

98 Minutes of the Meeting held on Tuesday, 10th July, 2018

Resolved -

That the Minutes of the Meeting held on Tuesday 10th July 2019 be received, confirmed as a correct record and signed.

99 Proposal to Amend Conditions In Relation to the Licensing of Taxi Drivers Including Hackney Carriage, Private Hire and Dual Licence Holders

The Committee received a report of the Deputy Chief Executive (Place) concerning an amendment to the licensing conditions in relation to taxi drivers (including hackney carriage, private hire and dual licence holders) to include new conditions requiring new applicants and existing licence holders undergo safeguarding training

The Committee welcomed the proposal but queried whether the training session would cover adult exploitation or whether this would be possible to include this additional requirement The Council's Group Manager Regulatory Services undertook to check the content of the session and would ensure this subject was included. She also undertook to circulate details of the training provider to the Committee.

The Committee was also assured that a review reporting mechanism would be incorporated to evaluate the impact of the training.

Resolved:-

That all hackney carriage, private hire and dual licence holders be required undergo public safety awareness training through the adoption of the following conditions:

1. The Licensee shall undergo public safety awareness training as required by the Licensing Authority. Such training will be determined by the Licensing Authority and a minimum of 6 weeks' notice of attendance shall be provided to the Licensee.

2. All new applicants shall be required to undergo public safety awareness training, determined by the Licensing Authority, before a licence is issued.

100 Access for wheelchair users to Taxis and Private Hire Vehicles

The Committee received a report of the Deputy Chief Executive (Place) that sought approval to commence consultation on the draft Medical Exemption Criteria for Hackney Carriage and Private Hire Drivers as set out in Appendix 1 to the report. The Exemption Criteria details the process for applying for medical exemptions available to taxi and private hire drivers, which respect to passengers with disabilities under the Equalities Act 2010 'the Act'.

Resolved:-

That the consultation process on the draft Medical Exemption Criteria for Hackney Carriage and Private Hire Drivers and Operators to commence with Southend-on-Sea Borough Council's licenced taxi and private hire trade be authorised.

101 Review of Hackney Carriage Fares and Charges

The Committee considered a report of the Deputy Chief Executive (Place) regarding a request from Southend Licensed Taxi Drivers Association to initiate a consultation with Southend on Sea Borough Council's licenced taxi and private hire drivers on options for an increase in the Hackney Carriage and Private Hire Vehicles fares and charges, as set out in Appendix 1 to the report.

Resolved'-

That the consultation process on four options with respect to fares and charges for Hackney Carriage and Private Hire Vehicles with Southend on Sea Borough Council's licensed hackney carriage and private hire drivers be authorised.

Chair:

Draft Medical Exemptions - Consultation

This consultation ran from 6th August until the 30th September and the questions were available online. Overall 14 people access the consultation, although they did not necessarily leave a comment.

	a ventie that can can y a wheelchan :	
	Comment	Response to Consultation – Actions to be taken
01	No	7 of the 9 respondents did not see any reason why
02	No list can make the current drivers of wheelchair cabs accept jobs if they don't	publishing a list of wheelchair accessible vehicles would not
	want to. You will be giving pointless information.	assist wheelchair users to access vehicles.
03	No on the contrary all registered disabled people should be issued with a list of companies purporting to provide access to disabled vehicles. I, as a disabled vehicle driver with a disabled spouse am frequently disgusted by the waiting times some passengers are enduring despite having made a booking for a wheelchair accessible vehicle, appointments are frequently missed and/or have to be rearranged because a vehicle is (supposedly) not available despite the fact that the vehicles are out there working. A certain amount of this is due to laziness on the part of the drivers	Respondent 7 asks why the Council thinks having a list of designated vehicles will assist wheelchair users to access a suitable vehicle. The requirement to publish of a list of designated wheelchair accessible vehicles is contained in statutory guidance and is based on government research.
	and the fact that each job will take longer due to the loading and unloading process resulting in less jobs/takings at the end of the day.	Respondent 9 does not think there is a need to publish a list as they believe that wheelchair accessible vehicles can
04	No reason at all	always be accessible. This is contrary to Respondent 3 who
05	No Reason, drivers will still not do these jobs unless a penalty is introduced if they fail.	has personal experience of delays in accessing vehicles. Respondent 3 has further suggested that all registered
06	No. There should be list of designated vehicles and operators in the public domain.	disabled people should be issued with a list of companies
07	What a badly worded question. I can't answer it meaningfully without knowing how you think a list of designated vehicles will assist wheelchair users to access a suitable vehicle.	purporting to provide access for disabled vehicles. This does not form the requirements of the statutory guidance.
08	None	
09	Wheelchair taxis can always be accessible via a phone and booked taxi, so I do not think the list required.	

1. Is there any reason why you think the publication of a list of designated Wheelchair Accessible Vehicles will not assist wheelchair users to access a vehicle that can carry a wheelchair?

2. Do you think that the issuing of Medical Exemption Certificates will improve transparency in who should carry a wheelchair and an assistance dog?

	Comment			
01	Another loaded question. The issuing of certificates might improve transparency but by what means is it intended to improve access to a wheelchair accessible vehicle. What sanctions are you proposing to bring to bear on drivers to compel them to carry a wheelchair or an assistance dog if they do not have an exemption certificate,	The Equalities Act 2010 (the Act) provides the legal basis for taking enforcement action for breaches of the requirements to carry wheelchair users in designated vehicles or assistance dogs. To not carry assistance dogs or carry wheelchairs in designated vehicles would be breach of Southend on Sea Borough Council's		
02	I think so	licencing conditions.		
03	if they cant do those jobs for medical reasons then displaying the certificate or at least having it to hand would help greatly			
04	Medical exemption certificates should only be issued on a temporary basis, should a driver apply for exemption due to medical grounds then this should be reviewed on a regular basis. Any vehicle purporting to be accessible should be ready to accept that type of work, if not the suspension or even removal of the plate should be considered. I believe that regular checks on vehicles listed as disabled accessible should be undertaken to ensure they are carrying out the work for which they are designed.	The legislation allows for exemptions to be issued on medical grounds to enable individuals to continue to work. Medical exemptions will be issued on a temporary basis to facilitate individuals back into work where appropriate. However, the Act provides an exemption for those who are unable to transport assistance dogs on carry wheelchairs on medical grounds.		
05	No			
06	Yes			
07	No I do not			
08	Yes, too many drivers make excuses about not taking wheelchairs when they have no valid exemption. As a driver who has driven wheelchair accessible hackney vehicles in the past, I have spoken to many disabled users who complained that drivers refused them by complaining of minor ailments. It is my belief that all wheelchair accessible hackney drivers should be required to perform their duties as required by their license conditions unless they have a medical exemption issued by Southend council clearly displayed, so the user knows there is actually an issue that the driver is dealing with, and not a poor excuse for not wanting to perform the duty of loading and unloading a wheelchair from their vehicle.	The publication of the wheelchair accessible vehicles and the provision for medical exemptions where appropriate aims to improve accessibility and transparency for both users and those providing services.		

	Comment	
01	If this issue includes private hire vehicles too, it would be useful to list f the vehicle is a side or rear loading wheelchair vehicle. Some chairs cannot be easily or safely loaded in a side loading vehicle, but rear loading vehicles are more suitable.	This can be included in the information published on the website.
02	Medical exception should be displayed in vehicle	It is intended that medical exemptions accompany the
03	Name of the operator. No of vehicles they have and actual pictures of the vehicles, Because of different wheelchairs and mobility scooters. People should know that the vehicle they are booking has the enough space and safety requirements to accommodate them.	individuals. We will investigate whether the publications of pictures of the vehicle will assist, or whether an alternative method is better.
04	no because a list is pointless	
05	No	
06	not that I can think of	
07	Power assisted loading, non-power assisted loading i.e. manual via a vehicle ramp	This can be included in the information published on the
08	Type of Ramps if the vehicle is rear loading or Side.	website.
09	Yes, certain vehicles are suitable for manual wheelchairs others more suited to power chairs. Such information as to the method of loading i.e. side loading/rear loading whether a winch is available for larger passengers and the width of the ramp and whether it is solid construction or 2 separate ramps. These are all questions we regularly get asked generally side loaders have a steeper ramp angle and rear loaders are easier to load in a street with restricted access due to parking where you have to stop in the carriageway to load/unload. Any of this information added to the list will enable the end user to order the vehicle most suited to their needs.	This can be included in the information published on the website Comments are noted, consideration to how information to assist wheelchair users will be given.

3. Is there any other information that would be helpful to include with the list of designated Wheelchair Accessible Vehicles?

4. Is there anything else that would be helpful to include in the Policy?	
Comment	
Any further information added which could benefit the end user would be helpful not all users requirements are the same so the more information available the better the informed decision can be made.	Noted, see section 3 above
Enforcement. Making sure the drivers of these vehicles are carrying out the duties and responsibilities of their licenses. Check the vehicles and drivers have the ability and equipment to carry wheelchairs safely. Encourage wheelchair users to report drivers who fail in their responsibility to safely load and carry wheelchair users.	The process of the adoption of criteria for medical exemption and the publication of wheelchair accessible vehicles supports enforcement activities.
Make sure that the policy is upheld to many WAV do not pick up the disabled make excuses not good enough really	See above
Make the license holder prove they have carried out work that the license was given for eg. Wheelchair.	Not all work that drivers carry out involves transporting wheelchair users. Where complaints are received they will be
No	investigated.
the policy should reflect that if a driver of a WAV is offered a job by an operator or agent, that without reasonable cause or excuse that booking CANNOT be refused, refusal without reasonable cause or excuse, or a pattern of avoidance of picking up wheelchair users, can be construed as neglect of duty to the licence issued to the vehicle and can result in either suspension or revocation of the drivers licence and or vehicle licence.	See response to No. 4 above.
There should be enough training and knowledge of the driver to carry wheelchair- bound passengers. Kind of training the driver has always given the passenger an additional comfort - that they in safe hands.	Drivers are given disability training. This training can be reviewed.
5. Is there anything in the Policy that is unclear?	
Comment	
Having not seen a full copy of the policy i am unable to answer truthfully.	No action required by the Council
no	
	The Policy for comment was on the appropriate medical
Not sure	exemptions to carry wheelchair users and assistance dogs, and
not to me	to publish a list
The whole policy is unclear unless the policy is just to make a list of vehicles that can and vehicles that cannot.	
	Comment Any further information added which could benefit the end user would be helpful not all users requirements are the same so the more information available the better the informed decision can be made. Enforcement. Making sure the drivers of these vehicles are carrying out the duties and responsibilities of their licenses. Check the vehicles and drivers have the ability and equipment to carry wheelchairs safely. Encourage wheelchair users to report drivers who fail in their responsibility to safely load and carry wheelchair users. Make sure that the policy is upheld to many WAV do not pick up the disabled make excuses not good enough really Make the license holder prove they have carried out work that the license was given for eg. Wheelchair. No the policy should reflect that if a driver of a WAV is offered a job by an operator or agent, that without reasonable cause or excuse that booking CANNOT be refused, refusal without reasonable cause or excuse, or a pattern of avoidance of picking up wheelchair users, can be construed as neglect of duty to the licence issued to the vehicle and can result in either suspension or revocation of the drivers licence and or vehicle licence. There should be enough training and knowledge of the driver to carry wheelchair- bound passengers. Kind of training the driver has always given the passenger an additional comfort - that they in safe hands. 5. Is there anything in the Policy that is unclear? Comment Having not seen a full copy of the policy i am unable to answer truthfully. no Not 100% sure how this we make wheelchair licences do wheelchair work. Not sure not to me The whole policy is unclear unless the policy is just to make a list of vehicles that

4. Is there anything else that would be helpful to include in the Policy?

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